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	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
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FM AMEMBASSY KIGALI

TO SECSTATE WASHDC PRIORITY 5507

INFO USMISSION USUN NEW YORK PRIORITY

AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY BRUSSELS PRIORITY

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C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 00217

YAOUNDE FOR DATT

E.O. 12356: DECL:OADR

TAGS: PGOV, RW

SUBJECT: TRANSITION INSTITUTIONS: NO MOVEMENT YET  
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REFS: A) KIGALI 0155, B) STATE 11907

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. INSTALLATION OF TRANSITION INSTITUTIONS REMAINS DEADLOCKED AND AFRICAN MEDIATION WITH LIBERAL PARTY (PL) FACTIONS AT A DEAD-END. NEVERTHELESS, DIPLOMATS' THIRD DEMARCHE, STRESSING CONCERN OVER THE SECURITY SITUATION AND EMPHASIZING IMPORTANCE OF PRESIDENTIAL ROLE IN THE TRANSITION PERIOD MAY HAVE

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MOVED THE PRESIDENT A LITTLE. PRIME MINISTER  
DESIGNATE MAY BE PUTTING OUT FEELERS FOR COMPROMISE.  
END SUMMARY.

DIPLOMATS REVIEW DEMARCHE RESULTS

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3. THE NONCE CONVOKED DIPLOMATIC CORPS TO REVIEW THE POLITICAL SITUATION IN LIGHT OF DEMARCHE ON PRESIDENT, PRIME MINISTER, PRIME MINISTER-DESIGNATE, AND RPF PRESIDENT. DEMARCHE LEADERS REPORTED THAT THE LATTER THREE BLAMED DEADLOCK ON PRESIDENT, EXPRESSED CONCERN FOR DETERIORATING SECURITY SITUATION, AND NEED FOR INTERNATIONAL COMMUNITY TO BRING PRESSURE ON PRESIDENT TO ESSENTIALLY CAPITULATE TO THEIR POSITION. THE PRIME MINISTER DESIGNATE LEFT HIS INTERLOCUTORS WITH IMPRESSION HE MIGHT BE WILLING TO DISCUSS CONCESSIONS ON MINISTERIAL POSITIONS. THE RPF DECLINED ANY RESPONSIBILITY FOR THE DEADLOCK. THE PRESIDENT REPEATED WHAT HAS BECOME HIS STANDARD POSITION: HE RESPECTS THE ACCORDS, CANNOT BECOME

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INVOLVED IN THE INTERNAL DISPUTES OF THE PARTIES, AND IS LOOKING FOR CONSENSUS BEFORE HE ACTS TO SWEAR IN A GOVERNMENT OR NATIONAL ASSEMBLY.

4. THE DIPLOMATIC CORPS DECIDED TO CALL AGAIN ON THE PRESIDENT TO REPORT, AS HE HAD REQUESTED, ON THEIR CONVERSATIONS WITH THE OTHER INTERLOCUTORS. IN ADDITION, THEY DECIDED TO IMPRESS ON HIM ONCE AGAIN THE URGENCY OF THE SECURITY SITUATION AND THE NEED FOR CONFIDENCE BUILDING TO ALAY THE DEEP MISTRUST BETWEEN THE TWO SIDES. TO HELP REASSURE HIM, THE DEMARCHE WOULD EMPHASIZE THE IMPORTANCE OF THE PRESIDENT'S ROLE DURING THE TRANSITION PERIOD.

DEMARCHE ON THE PRESIDENT

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5. PRESIDENT CONVENED PAPAL NUNCIO, AMBASSADORS OF BELGIUM, EGYPT, TANZANIA, UNITED STATES AND GERMAN AND FRENCH CHARGES TO HIS OFFICE AT 11:00 A.M. THE NUNCIO SET THE SCENE BY INDICATING THE DIPLOMATIC COMMUNITY'S CONCERN ABOUT SECURITY FOR RWANDAN PEOPLE, FOR FOREIGNERS AND FOR THE DIPLOMATIC COMMUNITY IN VIEW OF RECENT DEMONSTRATIONS AND POLITICALLY MOTIVATED VIOLENCE. HE UNDERSCORED THE IMPORTANCE OF

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THE ARUSHA ACCORD, ESPECIALLY CONCERNING SECURITY  
WITHIN THE THE KIGALI AREA. HE THEN NOTED THE  
PRESIDENT'S IMPORTANT ROLE IN LEADING HIS COUNTRY  
TOWARDS PEACE THROUGH IMPLEMENTATION OF THE ACCORD.

6. LEADERS OF DIPLOMATIC TEAMS THEN GAVE THE  
PRESIDENT A FULL RUNDOWN ON HOW OTHER KEY LEADERS,  
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THE PRIME MINISTER-DESIGNATE AND THE RPF, VIEWED THE  
CURRENT IMPASSE. NONE OF THIS WAS NEW TO THE  
PRESIDENT WHO SAID "THESE PEOPLE ALWAYS SHOOT ARROWS  
AT ME, I'M USED TO IT, BUT WHAT WOULD YOU SUGGEST."  
THE FRENCH CHARGE SUGGESTED THAT THERE WAS AN  
ATMOSPHERE OF MISTRUST AND THE PRESIDENT COULD, USING  
HIS MORAL AUTHORITY, GIVE A PUBLIC STATEMENT IN  
CALLING FOR NATIONAL RECONCILIATION THAT WOULD HELP  
DISSIPATE THIS ATMOSPHERE. THE U.S. AMBASSADOR  
SUGGESTED THAT POLITICS WAS NOW ERUPTING OUTSIDE OF  
ANY GIVEN FRAMEWORK. IF THE GOVERNMENT AND ASSEMBLY  
WERE INSTITUTED, THEN THIS POLITICAL ACTIVITY COULD  
EVOLVE WITHIN A GIVEN FRAMEWORK. OTHERWISE IT

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DEVOLVES TO THE STREETS AND TO THE KIND OF VIOLENCE PERPETRATED LAST SATURDAY. THE EGYPTIAN AMBASSADOR, NUNCIO AND BELGIAN AMBASSADOR, IN TURN, UNDERSCORED THE IMPORTANCE OF THE PRESIDENT'S ROLE IN LEADING THROUGH THIS IMPASSE.

7. AT THE CONCLUSION OF THE MEETING, THE PRESIDENT REITERATED THAT HE SUPPORTED THE ACCORD, THAT HE WANTED PEACE, AND THAT HE UNDERSTOOD DIPLOMATIC CORPS' CONCERNs ABOUT SECURITY. HE ASKED FOR THE CORPS' HELP IN ACHIEVING IMPLEMENTATION OF THE ACCORD AND OF REAL PEACE RWANDA.

MDR OPENING?

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8. IN A RUMP SESSION OUTSIDE THE PRESIDENCY FOLLOWING DEMARCHE, DIPLOMATS CONFERRED WITH TANZANIA AMBASSADOR PRIOR TO HIS SCHEDULED MEETING WITH PRIME MINISTER-DESIGNATE TWAGIRAMUNGU AFTERNOON 1/14. THEY ENCOURAGED THE TANZANIAN AMBASSADOR IN HIS INTENTION

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TO URGE FLEXIBILITY, COMPROMISE AND POLITICAL REALISM  
IN THE PRIME MINISTER-DESIGNATE'S EFFORT TO FORM A  
GOVERNMENT.

9. SUBSEQUENTLY, WE ADVISED HIM OF SIGNAL RECEIVED  
BY DCM FROM SOURCE CLOSE TO TWAGIRAMUNGU THAT HE  
MIGHT BE WILLING TO CONSIDER INCLUDING FORMER PRIME  
MINISTER DISMAS NSENGIYAREMYE IN HIS CABINET AS  
FOREIGN MINISTER. THE SOURCE REASONED THAT DISMAS  
COULD PLAY A ROLE IN STABILIZING THE PARTY AND

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CONTRIBUTE TO THE WORK OF THE CABINET. HE SAID  
DISMAS WAS MORE LIKELY TO HELP UNBLOCK THE SITUATION  
NOW THAN WAS FORMER FOREIGN MINISTER NGULINZIRA, THE  
DISMAS FACTION'S CHOICE FOR FOREIGN MINISTER.

**MEDIATION WITH PL FACTIONS AT DEAD-END**

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10. TANZANIAN AMBASSADOR REPORTED TO DIPLOMATS THAT  
HIS EFFORTS TO MEDIATE BETWEEN THE PL FACTIONS HAD  
FAILED. HE SAID THE 1/8 MEETING BETWEEN THE  
PRESIDENT AND THE RPF HAD CHARGED HIM WITH ADDRESSING  
THE PL DIFFERENCES, WHICH HE HAD DONE DURING FACE TO  
FACE MEETINGS BETWEEN MUGENZI AND LANDO 1/10-11.  
DESPITE AGREEMENT BETWEEN THE TWO SIDES ON A NUMBER  
OF POINTS, HE SAID HE FOUND NO WAY TO BRIDGE THEIR  
DIFFERENCES. ONE SIDE, THE LANDO FACTION, INSISTS ON  
HAVING THE DEPUTIES ELECTED SEPTEMBER 5, BEFORE THE  
PARTY SPLIT, ACCEPTED AS OFFICIAL. THE OTHER, THE  
MUGENZI FACTION, INSISTS THIS ELECTION WAS OVERTURNED  
BY THE PARTY AND NEW DEPUTIES ELECTED DECEMBER 12-13.

11. THE TANZANIA AMBASSADOR SAID LANDO HAD WALKED  
OUT OF THE MEDIATION BEFORE TANZANIA HAD A CHANCE TO  
PROPOSE ITS OWN FORMULA OR TO EXAMINE WHAT THE  
AMBASSADOR CALLED THE "DANGEROUS" COMPROMISE PROPOSED  
BY THE CHURCH LEADERSHE SA HAD THROWN THE  
BALL BACK TO THE PRESIDENT, WHO STATED THAT HE HAD NO  
AUTHORITY, AND NO INTENTION, TO INTERVENE IN  
POLITICAL PARTY PROBLEMS.

12. THE LANDO FACTION OF THE PL ISSUED A PRESS  
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STATEMENT 1/11 ACCUSING THE TANZANIAN AMBASSADOR OF  
MEDDLING IN A DANGEROUS EXERCISE AND CHARGING THAT  
THE MEDIATION EFFORT WAS SIMPLY A PRESIDENTIAL  
MANEUVER AIMED AT SERVING AS A PRETEXT FOR NOT  
SWEARING IN THE NATIONAL ASSEMBLY DEPUTIES.

UGANDAN VIEWS

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13. AMBASSADOR RAWSON REQUESTED A MEETING WITH  
UGANDAN AMBASSADOR KATETEGIRWE WITH THE PURPOSE OF  
EXCHANGE OF VIEWS ON THE SITUATION. THE UGANDAN  
AMBASSADOR GAVE HIS ANALYSIS SUGGESTING THAT THE  
ULTIMATE GOAL OF NATIONAL RECONCILIATION AND

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RELOCATION OF TUTSI EXILES BACK IN RWANDA WAS BEING MISSED BECAUSE OF POLITICAL INFIGHTING OVER POSITION AND PRESTIGE AMONGST THE POLITICAL LEADERSHIP NOW IN KIGALI. RAWSON TOLD THE AMBASSADOR THAT HE FOUND THE RPF FIRMLY SEATED ON WELL ARGUED POSITIONS, BUT NOT APPARENTLY OPEN TO POLITICAL COMPROMISE OR LOOKING TOWARDS THE LONG-TERM FUTURE OF COEXISTENCE WITHIN A HUTU-DOMINATED COUNTRY. THE UGANDAN AMBASSADOR SUGGESTED THAT HE MIGHT BE GOING TO ENTEBBE TO SEE HIS PRESIDENT AND GIVE HIS REPORT, BUT HE WAS TRYING TO GET A BETTER FIX ON THE SITUATION BEFORE HE DID.

PRIME MINISTER TALKS TO THE NATION

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14. IN AN ADDRESS TO THE NATION BROADCAST ON RADIO RWANDA 1/13, PRIME MINISTER UWILINGYIMANA DESCRIBED THE COUNTRY'S CURRENT POLITICAL ANOMALY. SHE SAID THE PRESIDENT'S POWERS DERIVE FROM THE PEACE ACCORD, THE GOVERNMENT'S FROM THE APRIL 1992 PROTOCOL BETWEEN THE FIVE POLITICAL PARTIES IN THE COALITION GOVRNMENT, AND THE LEGISLATURE'S FROM THE CONSTITUTION. SHE EMPHASIZED THE URGENCY OF INSTALLING THE TRANSITION INSTITUTIONS TO END THIS ANOMALY SO THAT THE GOVERNMENT'S SERIOUS ECONOMIC AND SECURITY PROBLEMS COULD BE ADDRESSED. SHE OFFERED NO SUGGESTIONS FOR OVERCOMING THE PRESENT IMPASSE.

COMMENT

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15. DEEP MISTRUST BETWEEN THE PRESIDENT AND THE RPF

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LIES AT THE HEART OF THE QUEST FOR CONTROL OF THE  
TRANSITION INSTITUTIONS AND ENSUING POLITICAL  
DEADLOCK. IT IS JUST POSSIBLE THAT THE DEMARCHE ON  
THE PRESIDENT MADE HIM REALIZE THAT THE DIPLOMATIC  
COMMUNITY CONTINUES TO HOLD HIM ULTIMATELY  
RESPONSIBLE FOR THE COURSE OF EVENTS IN RWANDA AND  
THAT IT BELIEVES HE STILL HAS A CRUCIAL ROLE TO PLAY  
IN BRINGING ABOUT NATIONAL RECONCILIATION, THE  
IMPLEMENTATION OF THE ARUSHA ACCORD, AND THE  
ESTABLISHMENT OF INTERNAL SECURITY.

RAWSON

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